

**Berthoud Fire Protection District**  
Financial Statements and Supplementary Information

**December 31, 2022**




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## INDEPENDENT AUDITOR'S REPORT

Members of the Board of Directors  
Berthoud Fire Protection District  
Larimer County, Colorado

### Opinions

We have audited the accompanying financial statements of the governmental activities and each major fund of Berthoud Fire Protection District ("the District") as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Berthoud Fire Protection District, as of December 31, 2022, and the respective changes in financial position and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Basis for Opinions

We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Wellington Fire Protection District and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Wellington Fire Protection District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

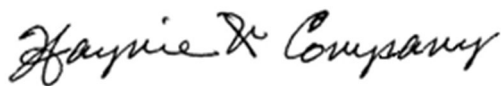
In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Wellington Fire Protection District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Wellington Fire Protection District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, and pension related schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



Littleton, Colorado  
July 11, 2023

## **Management's Discussion & Analysis**

## MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the Berthoud Fire Protection District, we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended December 31, 2022, as required under the Governmental Accounting Standards Board Statement No. 34 (GASB 34). A comparative analysis of government-wide data is included in this report.

### Financial Highlights

- The total assets and deferred outflows of resources of the District exceeded its total liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$11,628,656. Total net position increased \$876,477 from 2021 which can be attributed to an increase in property tax revenue from assessed value and impact fee growth.
- As of the close of the current fiscal year, the District's general fund reported an ending fund balance of \$4,365,168, a decrease of \$107,208 in comparison with the prior year. Of this total amount, \$174,188 is designated for the Emergency Fund per the TABOR Law.

### Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements are comprised of three components: 1) financial statements; 2) notes to the financial statements; 3) required supplementary information. This report also contains other supplementary information in addition to the basic financial statements.

**Financial Statements:** The financial statements are designed to provide readers with a broad overview of the District's finances, in a manner comparable to a private-sector business.

The Statement of Net Position presents information on all the District's assets, deferred outflows of resources, liabilities (both short-term and long-term), and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The Statement of Activities shows how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods (e.g., earned but unpaid salaries and benefits).

The District's financial statements can be found on pages i through v of this report.

Notes to the Financial Statements provide additional information that is essential to a full understanding of the data provided in the financial statements. The notes to the financial statements can be found on pages 10-46 of this report.

### Condensed Statements of Net Position

	Governmental Activities		Increase/ Decrease
	2021	2022	
Cash and investments	\$ 6,531,223	\$ 8,062,428	\$ 1,531,205
Other assets	6,400,731	8,289,030	\$ 1,888,299
Capital assets	3,794,306	3,749,766	\$ (44,540)
<b>Total assets</b>	<b>16,726,260</b>	<b>20,101,224</b>	<b>3,374,964</b>
Deferred outflows of resources	1,119,682	1,054,550	(65,132)
Current and other liabilities	472,217	125,188	(347,029)
Long-term liabilities	280,278	1,588,527	1,308,249
<b>Total liabilities</b>	<b>752,495</b>	<b>1,713,715</b>	<b>961,220</b>
Deferred inflows of resources	6,341,268	7,813,403	1,472,135
Net investment in			
Capital assets	3,794,306	3,739,177	(55,129)
Restricted for TABOR	164,214	174,188	9,974
Restricted - net pension asset- SWDB	-	1,407,648	1,407,648
Restricted for Capital Projects	647,198	1,502,715	855,517
Unrestricted	6,146,461	4,804,928	(1,341,533)
<b>Total net position</b>	<b>\$ 10,752,179</b>	<b>\$ 11,628,656</b>	<b>\$ 876,477</b>

### Condensed Statements of Activities

	Governmental Activities	
	2021	2022
Program Revenues		
Charge for Services	\$ 562,977	\$ 222,314
Capital grants and contributions	-	-
General Revenues		
Property Taxes	6,699,338	5,464,746
Specific Ownership Taxes	358,102	374,154
Impact Fees	630,724	275,015
Investment Earnings	2,626	139,110
Other income	18,468	153,495
Total Revenues	8,272,235	6,628,834
Expenses		
Fire protection and emergency services	5,718,642	5,752,357
Total Expenses	5,718,642	5,752,357
Increase (decrease) in net Assets	2,553,593	876,477
Beginning Net Position	8,198,586	10,752,179
Ending Net Position	\$ 10,752,179	\$ 11,628,656

While the Statement of Net Position shows an increase in the District’s financial position, the Statement of Activities provides answers concerning the nature and source of these changes. The Statement of Activities shows a 20% decrease in revenues which mainly consisted of a decrease in oil & gas assessed values. Management and the Board of Directors of the District strategically budgeted for oil & gas revenues for funding reserves and not to fund operations of the district. Although there was a major decrease in revenues for 2022, this resulted in an increase in financial position as expenses remained consistent with prior year.

#### **General Fund Budgetary Highlights**

The General Fund budget was amended during 2022. The table below will illustrate the differences of the original budget, amended budget and actuals for 2022.

Although gas & oil assessed values decreased for 2022, the overall assessed value continued to remain higher than historical averages. This allowed the district to increase cash reserves for emergencies and capital needs in the future.

Overall revenues and expenditures were under budget for 2022. The district put an emphasis on managing budgeted expenditures in areas such as necessary overtime to cover district staff needs while personnel is out on wildland assignments and other operations needs such as maintenance and equipment.

The District continues to maintain the former, Berthoud Area Community Center, now known as Berthoud Fire Protection District, Phil Pennock Training Facility & Public Meeting Rooms, which it owns, operates and budgets for within the General Operating Fund.

### Revenues Budget Overview & Variances

#### General Fund

	Original Budget	Final Budget	Actual	Variance
Revenues				
Total Taxes	\$ 4,957,919	\$ 4,965,367	\$ 4,971,988	\$ 6,621
Total Other	463,917	907,328	727,069	(180,259)
				-
Total Revenues	<u>\$ 5,421,836</u>	<u>\$ 5,872,695</u>	<u>\$ 5,699,057</u>	<u>\$ (173,638)</u>

### Expenditures Budget Overview & Variances

#### General Fund

	Original Budget	Final Budget	Actual	Variance
Expenditures				
Personnel	\$ 4,418,981	\$ 4,648,678	\$ 4,618,097	\$ 30,581
Building & Land	136,635	137,396	126,211	11,185
Vehicles & Equipment	227,901	317,397	315,725	1,672
Communications & IT	111,536	104,096	103,864	232
Travel & Training	94,060	113,066	120,787	(7,721)
Managerial	425,721	487,059	521,581	(34,522)
				-
Total Expenditure	<u>\$ 5,414,834</u>	<u>\$ 5,807,692</u>	<u>\$ 5,806,265</u>	<u>\$ 1,427</u>

### Capital Assets

The District continued to construction in 2022 that was ongoing for over a year. There was a total of \$382,165 placed into service for building improvements. There were miscellaneous equipment and staff vehicles purchased during the year for the ordinary course of business. There was not large apparatus purchases during 2022.

## **Long-term Debt**

The district entered into a new lease agreement during 2022 to purchase apparatus. The funds for this lease are in an escrow account and have not been disbursed as of December 31, 2022. See noted 5 on page 20 for more information regarding this lease agreement and long-term liabilities.

## **Economic Factors and Next Year's Budgets and Rates**

The State of Colorado in 1982 amended the state constitution enacting what is known as the Gallagher Amendment. The District due to the passing of the De-Gallagher ballot question in 2018 will maintain an assessed value of 7.15%. Assessed values for the District may be volatile in the upcoming years due to oil & gas revenues.

In recent years the district experienced higher than normal assessed values due to active oil wells in the district jurisdiction. The district has a loss in 2022, however there was an increase in assessed value of 15.72% for 2023. This increase resulted in a \$848,000 increase in revenues for 2023. During the budget process, management and the fire board of directors have cautiously not depended on oil & gas revenue as a major source to fund operational needs of the district. As reflected in the financial statements, the district has increased cash reserves for future district needs. The district had to increase the budget for 2023 for personnel and other operating expenses due to the recent costs of inflation increases.

## **Requests for Information**

This financial report is designed to provide a general overview of the District's finances for all those with an interest in the District's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Financial Officer, Berthoud Fire Protection District, 275 Mountain Ave., PO Box 570, Berthoud, CO, 80513.

## **Basic Financial Statements**

**Berthoud Fire Protection District**  
**Statement of Net Position**  
**December 31, 2022**

	<b>Governmental Activities</b>
<b>Assets</b>	
Current assets:	
Cash and cash equivalents	\$ 156,071
Cash held with County Treasurer	29,185
Restricted cash	1,669,802
Investments	6,207,370
Property taxes receivable	6,341,980
Other receivables	21,316
Prepaid items	132,041
Total current assets	14,557,765
Long-Term assets:	
Capital assets, non depreciable	821,574
Capital assets, net of accumulated depreciation	2,928,192
Net pension asset - SWDB plan	1,782,142
Net pension asset - Volunteer plan	11,551
Total long-term assets	5,543,459
Total assets	\$ 20,101,224
<b>Deferred Outflows of Resources</b>	
Deferred outflows related to pension - Volunteer Plan	20,011
Deferred outflows related to pension - SWDB Plan	1,034,539
Total deferred outflows of resources	1,054,550
<b>Liabilities</b>	
Current liabilities:	
Accounts payable	\$ 49,262
Accrued wages	75,926
Total current liabilities	125,188
Noncurrent liabilities:	
Due within one year	169,636
Due in more than one year	1,418,891
Total noncurrent liabilities	1,588,527
<b>Deferred Inflows of Resources</b>	
Deferred property tax revenue	6,341,980
Deferred inflows related to pension - Volunteer Plan	62,390
Deferred inflows related to pension - SWDP Plan	1,409,033
Total deferred inflows of resources	7,813,403
<b>Net Position</b>	
Net investment in capital assets	3,739,177
Restricted for TABOR	174,188
Restricted - net pension asset- SWDB	1,407,648
Restricted - capital projects	1,502,715
Unrestricted	4,804,928
Total net position	\$ 11,628,656

The accompanying notes are an integral part of these financial statements.

**Berthoud Fire Protection District**  
**Statement of Activities**  
**For the Year Ended December 31, 2022**

<u>Functions/Program Activities</u>	<u>Expenses</u>	<u>Program Revenues</u>		<u>Net (Expense) Revenue and Changes in Net Position</u>
		<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	<u>Governmental Activities</u>
Governmental activities				
Administration	\$ 2,401,950	\$ -	\$ -	\$ (2,401,950)
Communications	102,187	-	-	(102,187)
Emergency preparedness	13,248	-	-	(13,248)
EMS/Dive Team/Tac Team/Rescu	14,170	-	-	(14,170)
Fire and medical training	83,685	-	-	(83,685)
Fire health and safety	118,741	-	-	(118,741)
Firefighting	2,650,205	-	-	(2,650,205)
Fleet operations	215,991	-	-	(215,991)
Stations and grounds	106,908	-	-	(106,908)
Wildland	19,105	-	222,314	203,209
Interest on long-term debt	26,167	-	-	(26,167)
Total governmental activities	<u>\$ 5,752,357</u>	<u>\$ -</u>	<u>\$ 222,314</u>	<u>(5,530,043)</u>
<b>General revenues:</b>				
Property taxes				5,464,746
Specific ownership taxes				374,154
Impact fees				275,015
Interest				139,110
Sale of assets				113,860
Miscellaneous				39,635
				<u>6,406,520</u>
				Total General Revenues
				876,477
				Change in net position
				10,752,179
				Net position - beginning of year
				<u>\$ 11,628,656</u>
				Net position - end of year

The accompanying notes are an integral part of these financial statements.

**Berthoud Fire Protection District**  
**Governmental Funds Balance Sheet**  
**December 31, 2022**

<b>Assets</b>	<b>General Fund</b>	<b>Capital Projects Fund</b>	<b>Impact Fee Fund</b>	<b>Total Governmental Funds</b>
Cash and cash equivalents	\$ 149,724	\$ (111,631)	\$ 117,978	\$ 156,071
Investments	4,001,389	788,394	1,417,587	6,207,370
Cash held with County Treasurer	29,185	-	-	29,185
Property taxes receivable	5,772,804	569,176	-	6,341,980
Other receivables	1,316	20,000	-	21,316
Prepaid items	132,041	-	-	132,041
Restricted cash	167,087	1,502,715	-	1,669,802
<b>Total assets</b>	<b><u>\$ 10,253,546</u></b>	<b><u>\$ 2,768,654</u></b>	<b><u>\$ 1,535,565</u></b>	<b><u>\$ 14,557,765</u></b>
<b>Liabilities</b>				
Accounts payable	39,648	9,614	-	\$ 49,262
Accrued wages	75,926	-	-	75,926
<b>Total liabilities</b>	<b><u>115,574</u></b>	<b><u>9,614</u></b>	<b><u>-</u></b>	<b><u>125,188</u></b>
<b>Deferred Inflows of Resources</b>				
Deferred property tax revenue	5,772,804	569,176	-	6,341,980
<b>Total deferred inflows of resources</b>	<b><u>5,772,804</u></b>	<b><u>569,176</u></b>	<b><u>-</u></b>	<b><u>6,341,980</u></b>
<b>Fund Balances</b>				
Nonspendable:				
Prepaid items	132,041	-	-	132,041
Restricted:				
Statutory emergencies	174,188	-	-	174,188
Capital projects	-	1,502,715	-	1,502,715
Assigned	-	687,149	1,535,565	2,222,714
Unassigned	4,058,939	-	-	4,058,939
<b>Total fund balance</b>	<b><u>4,365,168</u></b>	<b><u>2,189,864</u></b>	<b><u>1,535,565</u></b>	<b><u>8,090,597</u></b>
<b>Total liabilities, deferred inflows of resources and fund balance</b>	<b><u>\$ 10,253,546</u></b>	<b><u>\$ 2,768,654</u></b>	<b><u>\$ 1,535,565</u></b>	<b><u>\$ 14,557,765</u></b>

The accompanying notes are an integral part of these financial statements.

**Berthoud Fire Protection District**  
**Reconciliation of the Governmental Fund Balance Sheet**  
**With the Government-Wide Statement of Net Position**  
**December 31, 2022**

**Fund Balance - Total Governmental Fund** \$ 8,090,597

Capital assets used in governmental activities are not current financial resources, and therefore, are not reported as assets in the governmental fund financial statements.

Cost of capital assets	8,972,694	
Less accumulated depreciation	<u>(5,222,928)</u>	3,749,766

Long-term liabilities, consisting of leases payable and long term debt, are not due from current financial resources, and therefore are not reported as liabilities in the governmental funds balance sheet.

Accrued compensated absences	(266,796)	
Right-to-use lease liability	(10,549)	
Lease purchase	<u>(1,311,182)</u>	(1,588,527)

Net pension asset and liability amounts and the related deferred inflows and deferred outflows of resources are not current financial resources or due and payable in the current period and therefore are not reported in the fund financial statements.

Net pension asset - SWDB	1,782,142	
Net pension asset - Volunteer	11,551	
Deferred outflows of resources related to pension	1,054,550	
Deferred inflows of resources related to pension	<u>(1,471,423)</u>	<u>1,376,820</u>

**Net position of governmental activities** **\$ 11,628,656**

The accompanying notes are an integral part of these financial statements.

**Berthoud Fire Protection District**  
**Statement of Revenues, Expenditures,**  
**and Changes in Fund Balances**  
**December 31, 2022**

	<b>General Fund</b>	<b>Capital Projects Fund</b>	<b>Impact Fees Fund</b>	<b>Total Governmental Funds</b>
<b>Revenues</b>				
Property taxes	\$ 4,971,988	\$ 492,758	\$ -	\$ 5,464,746
Specific ownership taxes	366,366	7,788	-	374,154
Charges for services	7,607	-	267,408	275,015
Interest	97,347	16,956	24,807	139,110
Intergovernmental	222,314	-	-	222,314
Other income	33,435	6,200	-	39,635
<b>Total Revenues</b>	<u>5,699,057</u>	<u>523,702</u>	<u>292,215</u>	<u>6,514,974</u>
<b>Expenditures</b>				
Current:				
Administration	2,026,467	9,214	-	2,035,682
Communications	75,135	-	-	75,135
Emergency preparedness	13,248	-	-	13,248
EMS/Dive Team/Tac Team/Rescue	14,170	-	-	14,170
Fire and medical training	83,685	-	-	83,685
Fire health and safety	118,741	-	-	118,741
Firefighting	3,110,758	-	-	3,110,758
Fleet operations	215,991	-	-	215,991
Recruitment	-	-	-	-
Stations and grounds	100,035	-	-	100,035
Wildland	19,105	-	-	19,105
Capital outlay - capital assets	-	398,324	-	398,324
Debt service:				
Principal	2,762	191,533	-	194,295
Interest	26,167	-	-	26,167
<b>Total Expenditures</b>	<u>5,806,265</u>	<u>599,071</u>	<u>-</u>	<u>6,405,336</u>
<b>Excess of Revenues over Expenditures</b>	<u>(107,208)</u>	<u>(75,369)</u>	<u>292,215</u>	<u>109,638</u>
<b>Other Financing Sources</b>				
Debt proceeds	-	1,502,715	-	1,502,715
Proceeds from sale of capital assets	-	115,320	-	115,320
<b>Total Other Financing Sources</b>	<u>-</u>	<u>1,618,035</u>	<u>-</u>	<u>1,618,035</u>
<b>Net Change in fund balance</b>	<u>(107,208)</u>	<u>1,542,666</u>	<u>292,215</u>	<u>1,727,673</u>
<b>Fund balance:</b>				
<b>Beginning of the year</b>	<u>4,472,376</u>	<u>647,198</u>	<u>1,243,350</u>	<u>6,362,924</u>
<b>End of the year</b>	<u>\$ 4,365,168</u>	<u>\$ 2,189,864</u>	<u>\$ 1,535,565</u>	<u>\$ 8,090,597</u>

The accompanying notes are an integral part of these financial statements.

**Berthoud Fire Protection District**  
**Reconciliation of the Statement of Revenues, Expenditures**  
**and Changes In Fund Balances of Governmental Activities**  
**To The Statement of Activities**  
**December 31, 2022**

**Net change in Fund Balance - General Fund** \$ 1,727,673

Governmental funds report capital outlays as expenditures. In the statement of activities, capital outlay is not reported as an expenditure. However, the statement of activities will report depreciation expense, the allocation of the cost of any depreciable asset over their estimated useful life of the asset. Therefore, this is the amount of capital outlay, net of depreciation expense, in the current period.

Capital outlay	301,728	
Depreciation expense	<u>(358,119)</u>	(56,391)

The issuance of long-term debt (e.g. lease purchases and other debt) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. This amount is the net effect of these differences in the treatment of long-term debt and related items.

Debt proceeds	(1,502,715)	
Principal repayment of long-term debt	<u>194,295</u>	(1,308,420)

Changes in assets, liabilities, deferred outflows of resources, and deferred inflows of resources related to the District's defined benefit and volunteer retirement plans are recognized on the statement of activities and are not reflected as an expense on the statement of revenues, expenditures, and changes in fund balance. 539,043

Net value of disposed capital assets (1,460)

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Change in compensated absences		(23,968)
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**Change in net position of governmental activities** \$ 876,477

The accompanying notes are an integral part of these financial statements.

# Berthoud Fire Protection District

## Notes to Financial Statements

### December 31, 2022

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#### 1. Definition of Reporting Entity

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The Berthoud Fire Protection District (the "District") was established on June 26, 1950 as a Special District to provide fire protection and prevention services to certain areas of Larimer, Boulder and Weld Counties.

The accompanying financial statements have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) applicable to state and local governments. A summary of the District's significant accounting policies applied in the preparation of these financial statements follows.

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#### 2. Summary of Significant Accounting Policies

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The financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP") as applied to governmental units. The Governmental Accounting Standards Board ("GASB") is the accepted standard-setting body for establishing government accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

##### Reporting Entity

In conformity with GASB financial reporting standards, the District is the reporting entity for financial reporting purposes. The District is the primary government financially accountable for all activities of the District. The District meets the criteria of a primary government: its Board of Directors is the publicly elected governing body; it is a legally separate entity; and it is fiscally independent. The District is not included in any other governmental reporting entity.

As defined by GAAP established by the GASB, the financial reporting entity consists of the primary government, as well as component units, which are legally separate organizations for which elected officials of the primary government are financially accountable. Financial accountability is defined as:

- A. Appointment of a voting majority of the component unit's governing board, and either, a) the ability to impose its will by the primary government, or b) there is a potential for the component unit to provide specific financial benefits to, or impose specific financial burdens on, the primary government; or
- B. Fiscal dependency on the primary government and there is a potential for the organization to provide specific benefits to or impose specific financial burdens on the primary government regardless of whether the organization has (1) a separately elected governing board, (2) a governing board appointment by a higher level of government, or (3) a jointly appointed board.

Based on the above criteria, there are no other organizations that would be considered component units of the District. The District meets the criteria of an "other standalone government."

# **Berthoud Fire Protection District**

## **Notes to Financial Statements (continued)**

### **December 31, 2022**

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## **2. Summary of Significant Accounting Policies (continued)**

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### **Basic Financial Statements**

The District's basic financial statements include the accounts and funds of all District operations. The accounting policies of the District conform to accounting principles generally accepted in the United States of America. The following is a summary of such significant policies:

The financial statements of the Berthoud Fire Protection District (District) have been prepared in conformity with accounting principles generally accepted in the United States (GAAP) as applied to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for governmental accounting and financial reporting.

### **Basis of Accounting**

The modified accrual basis of accounting is used for all governmental fund types. The following are modifications of the accrual basis method:

- Expenditures, other than accrued interest on general long-term debt, are recognized at the same time the liabilities are incurred. Interest on long-term debt is recorded only when due.
- Revenue is recorded when received in cash except for revenue that is not received but is measurable and available and therefore susceptible to accrual.

### **Government-wide Financial Statements**

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the activities of the District. Governmental activities are generally supported by taxes, charges for services and intergovernmental revenues. There are no business-type activities in the District for the year ended December 31, 2022.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to those who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2022**

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**2. Summary of Significant Accounting Policies (continued)**

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**Fund Financial Statements**

Fund financial statements of the reporting entity are organized into funds, which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts which constitute its assets, liabilities, fund balance, revenues and expenditures/expenses. The focus of governmental fund financial statements is on the major funds rather than the reporting funds by type. Funds are organized into three major categories: governmental, proprietary and fiduciary. The District has three governmental funds.

**Measurement Focus**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are taken into account when they are earned, regardless of when they are collected; expenditures are reflected as soon as the liabilities are incurred, regardless of when they are paid. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are accounted for using the current financial resources measurement focus and these funds use the modified accrual basis of accounting whereby revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when the payment is due.

Because governmental fund statements are presented using a measurement focus and basis of accounting different from that used in the government-wide statements, a reconciliation is presented that briefly explains the adjustments necessary to reconcile to ending net position and the change in net position.

In accordance with GASB Statement No. 33, *Accounting and Financial Reporting for Nonexchange Transactions*, (“GASB No. 33”) the corresponding assets (receivables) in non-exchange transactions are recognized in the period in which the underlying nonexchange transaction occurs, when an enforceable legal claim has arisen., when all eligibility requirements have been met, or when resources are received, depending on the revenue source.

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2022**

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**2. Summary of Significant Accounting Policies (continued)**

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Governmental funds are used to account for all or most of the government's general activities. The General Fund is the District's primary operating fund. It accounts for all the financial resources of the District.

The following are the District's major governmental funds:

*General Fund* - The General Fund is the general operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund.

*Capital Projects Fund* - The Capital Projects Fund is used to account for financial resources to be used for the acquisition of equipment, apparatus or the construction of stations and station additions.

*Impact Fee Fund* - The Impact Fee Fund is a capital projects fund used to account for financial resources to be used for defraying projected impacts on capital facilities caused by new developments.

**Budgets and Budgetary Accounting**

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- By October 15, the District staff submits to the Board of Directors a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
- A public hearing is conducted by the District Board of Directors to obtain taxpayer comments.
- Prior to December 31, the budget is legally enacted through passage of a resolution. The resolutions can be adjusted by the Board for unforeseen circumstances. Equal line-item adjustments must be approved by the Board.
- Any budget revisions that alter the total expenditures of any fund must be approved by the District Board of Directors through passage of a resolution.
- The District legally adopts a budget for the General Fund on its basis of accounting.
- Budgeted amounts in the financial statements are as originally adopted or as amended by the Board of Directors. All appropriations lapse at year end.

**Pooled Cash and Cash Equivalents**

Cash and cash equivalents include cash on hand, demand deposits and participation in local government investment pools. All cash equivalents have an original maturity date of less than three months. The District follows the practice of pooling cash and investments of all funds to maximize investment earnings. Except when required by trust or other agreements, all cash is deposited to and disbursed from a single bank account. Cash in excess of immediate operating requirements is pooled for deposit and investment flexibility.

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2022**

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**2. Summary of Significant Accounting Policies (continued)**

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**Receivables**

In the government-wide financial statements, receivables are reported at their gross value and, when appropriate, are reduced by the estimated portion that is expected to be uncollectible. No amounts were determined to be uncollectible at December 31, 2022. Property taxes levied on December 31, 2022 are identified as property taxes receivable and deferred inflows of resources.

**Capital Assets**

Capital assets, which include property and equipment, are reported in the applicable District activities in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Depreciation is computed on the straight-line basis over the estimated useful lives of the assets, which are as follows:

Building/Improvements	20-50 years
Fire apparatus and equipment	3-15 years

**Accrued Absences**

The District's policy permits employees to accumulate earned, but unused, vacation and sick pay benefits. Vacation pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

All employees earn vacation at varying annual rates based on years of employment. Nonexempt full-time uniformed employees working 24-hour shifts cannot accrue more than 120 hours above their annual allocation amounts. Nonexempt or exempt full-time uniformed employees and exempt administrative office staff working 40 hours a week may accumulate no more than 160 hours of vacation time above their annual allocation amounts.

Sick leave is earned and accumulated at a rate of 1 hour for every 16 hours worked, with the exception of fire suppression and emergency medical employees. Fire suppression and emergency medical employees accrue sick leave at a rate of 4.25 hours per pay period. Unused sick leave of up to 120 hours for permanent full-time uniformed employees and up to 96 hours for permanent part-time employees can be accumulated but may only be used in the event of illness or injury and is not paid upon termination of employment with the District.

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2022**

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**2. Summary of Significant Accounting Policies (continued)**

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**Accrued Liabilities and Long-Term Obligations**

All payables are reported in the government-wide financial statements. In general, payables that will be paid from governmental funds are reported on the governmental fund financial statements, regardless of whether they will be liquidated with current resources. However, claims and judgments that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they will be paid with current, expendable and available financial resources. In general, payments made within 60 days after year-end are considered to have been made with current available financial resources.

**Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows of resources at the District primarily relate to pensions.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time. Deferred inflows of resources at the District primarily relate to property taxes and pensions.

**Net Position and Fund Balance**

In the government-wide financial statements, net position is classified in the following categories:

- *Net Investment in Capital Assets* – This category groups all capital assets, including infrastructure, into one component of net position. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduce this category.
- *Restricted Net Position* – This category presents external restrictions imposed by creditors, grantors, contributors or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.
- *Unrestricted Net Position* – This category represents the net position of the District, which are not restricted for any project or other purpose. A deficit will require future funding.

Fund balance for governmental funds should be reported in classifications that comprise a hierarchy based on the extent to which the government is bound to honor constraints on the specific purposes for which spending can occur. Governmental funds report up to five

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2022**

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**2. Summary of Significant Accounting Policies (continued)**

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classifications of fund balance: nonspendable, restricted, committed, assigned, and unassigned. Because circumstances differ among governments, not every government or every governmental fund will present all of these components. In accordance with GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, fund balances of the governmental funds are classified as follows:

- *Nonspendable fund balance* - The portion of fund balance that cannot be spent because it is either not in spendable form (such as prepaid amounts or inventory) or legally or contractually required to be maintained intact.
- *Restricted fund balance* - The portion of fund balance that is constrained to being used for a specific purpose by external parties (such as bondholders), constitutional provisions, or enabling legislation.
- *Committed fund balance* - The portion of fund balance that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority, the Board of Directors. The constraint may be removed or changed only through formal action of the Board of Directors.
- *Assigned fund balance* - The portion of fund balance that is constrained by the government's intent to be used for specific purposes but is neither restricted nor committed. Intent is expressed by the Board of Directors to be used for a specific purpose. Constraints imposed on the use of assigned amounts are more easily removed or modified than those imposed on amounts that are classified as committed.
- *Unassigned fund balance* – amounts that are available for any purpose.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balances are available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Board has provided otherwise in its commitment or assignment actions.

**Revenue Recognition/Property Taxes**

Property taxes attach an enforceable lien on property as of January 1. Taxes are levied in December, payable in the following year in full by April 30, or in two equal installments due on the last day of February and June 15. The county treasurer bills and collects property taxes for all taxing entities within the county. Property tax receipts collected by the county treasurer each month are remitted to the District by the tenth day of the subsequent month. Property tax revenues are recognized in the government-wide financial statements in the year that the property taxes are used to fund the operations of the District.

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2022**

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**2. Summary of Significant Accounting Policies (continued)**

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In the fund financial statements, property taxes are recognized in the year for which they are levied provided they become available and measurable. Property tax revenues are considered available when they become due or past due and are received by the District within 60 days of the end of the fiscal year.

**Leases**

The District is a lessee for a noncancellable lease of equipment. The District recognizes a lease liability, reported with long-term debt, and a right-to-use lease asset (lease asset), reported with other capital assets, in the government-wide statements.

At the commencement of a lease, the District initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over the shorter of the lease term or its useful life.

Key estimates and judgments related to leases include how the District determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The District uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the District generally uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease.
- Lease payments included in the measurement of the lease liability are composed of fixed payments, variable payments fixed in substance or that depend on an index or a rate, purchase option price that the District is reasonably certain to exercise, lease incentives receivable from the lessor, and any other payments that are reasonably certain of being required based on an assessment of all relevant factors.

The District monitors changes in circumstances that would require a remeasurement of its leases and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

**Pensions**

The District participates in the Volunteer Firefighters' Pension Plan (the Volunteer Plan), an agent multiple-employer Public Employee Retirement System affiliated with the Fire and Police Pension Association of Colorado (FPPA) for the purpose of administering the plan and managing the funds of the plan for investment. In addition, the District participates in the Statewide Defined Benefit Plan (SWDBP), a cost-sharing multiple-employer defined benefit

# **Berthoud Fire Protection District**

## **Notes to Financial Statements (continued)**

### **December 31, 2022**

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## **2. Summary of Significant Accounting Policies (continued)**

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pension plan administered by FPPA. The net pension asset or liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the plans have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### **Estimates**

The presentation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expense during the reporting period. Actual results could differ from those estimates.

### **New Accounting Pronouncements**

The District implemented Governmental Accounting Standards Board (GASB) Statement No. 87, “Leases”, on January 1, 2022. GASB Statement No. 87 enhances the relevance and consistency of information of the government’s leasing activities. It established requirements for lease accounting based on the principle that leases are financings of the right to use an underlying asset. A lessee is required to recognize a right of use asset and a lease liability. These changes were incorporated in the District’s 2022 financial resulting in a right of use asset and liability in the amount of \$13,311 at January 1, 2022.

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## **3. Cash and Investments**

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### **Custodial Credit Risks – Deposits**

Colorado state statutes govern the entity’s deposits of cash. For deposits in excess of federally insured limits, Colorado Revised Statutes (CRS) require the depository institution to maintain collateral on deposit with an official custodian (as authorized by the State Banking Board). The Colorado Public Deposit Protection Act (PDPA) requires state regulators to certify eligible depositories for public deposit. PDPA requires the eligible depositories with public deposits in excess of the amounts insured by the Federal Deposit Insurance Corporation (FDIC) to create a single institutional collateral pool of obligations of the State of Colorado or local Colorado governments and obligations secured by first lien mortgages on real property located in the State. The pool is to be maintained by another institution or held in trust for all uninsured public deposits as a group. The market value of the assets in the pool must be at least 102% of the uninsured deposits. As of December 31, 2022, the District had cash deposits with a bank balance of \$1,830,682 and a carrying balance of \$1,824,935.

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2022**

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**3. Cash and Investments (continued)**

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**Investments**

Colorado statutes specify investment instruments meeting defined rating and risk criteria in which local governments may invest, which include:

- certificates of deposit with an original maturity in excess of three months
- obligations of the United States and certain U.S. government agency securities,
- certain international agency securities,
- general obligation and revenue bonds of U.S. local government entities,
- bankers' acceptances of certain banks,
- commercial paper,
- written repurchase agreements collateralized by certain authorized securities,
- certain money market funds,
- guaranteed investment contracts, and
- local government investment pools.

**Custodial Credit Risk - Investments**

For investments, custodial credit risk is the risk that in the event of a failure of a counter party, the District would not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District does not have a specific policy for custodial credit risk. As of December 31, 2022, the District's deposits were not exposed to custodial credit risk, as all deposits were insured by the Federal Deposit Insurance Corporation or collateralized in accordance with PDPA.

**Interest Rate Risk**

Colorado Revised Statutes limit investment maturities to five years or less from the date of purchase. This limit on investments is the means of limiting exposure to fair value losses arising from increasing interest rates.

**Local Government Investment Pools**

The District invested in the Colorado Local Government Liquid Asset Trust (COLOTRUST) (the Trust); an investment vehicle established for local government entities in Colorado to pool surplus funds. The State Securities Commissioner administers and enforces all State statutes governing the Trust. The Trust currently offers three portfolios – COLOTRUST PRIME, COLOTRUST PLUS+, and COLOTRUST EDGE.

COLOTRUST PRIME and COLOTRUST PLUS+, which operate similarly to a money market fund and each share is equal in value to \$1.00, offer daily liquidity. Both portfolios may invest

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2022**

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**3. Cash and Investments (continued)**

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in U.S. Treasury securities and repurchase agreements collateralized by U.S. Treasury securities. COLOTRUST PLUS+ may also invest in certain obligations of U.S. government agencies, highest rated commercial paper, and any security allowed under CRS 24-75-601.

COLOTRUST EDGE, a variable Net Asset Value (NAV) Local Government Investment Pool, offers weekly liquidity and is managed to approximate a \$10.00 transactional share price. COLOTRUST EDGE may invest in securities authorized by CRS 24-75-601, including U.S. Treasury securities, repurchase agreements collateralized by U.S. Treasury securities, certain obligations of U.S. government agencies, highest rated commercial paper, and any security allowed under CRS 24-75-601.

A designated custodial bank serves as custodian for the Trust's portfolios pursuant to a custodian agreement. The custodian acts as safekeeping agent for the Trust's investment portfolios and provides services as the depository in connection with direct investments and withdrawals. The custodian's internal records segregate investments owned by the Trust. COLOTRUST PRIME and COLOTRUST PLUS+ are rated AAAM by Standard & Poor's. COLOTRUST EDGE is rated AAAsf/S1 by Fitch Ratings. COLOTRUST records its investments at fair value and the District records its investment in COLOTRUST at net asset value as determined by fair value. There are no unfunded commitments, the redemption frequency is daily or weekly, and there is no redemption notice period.

Cash and investments as of December 31, 2022 are classified on the Statement of Net Position as follows:

Cash with county treasurer	\$ 29,185
Cash and cash equivalents	156,071
Restricted cash	1,669,802
Investments	<u>6,207,370</u>
Total cash and investments	<u>\$ 8,062,428</u>

Cash and investments as of December 31, 2022 consist of the following:

Petty cash	\$ 938
Cash with the County Treasurer	29,185
Deposits with financial institutions	1,824,935
Investments	<u>6,207,370</u>
	<u>\$ 8,062,428</u>

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2022**

**3. Cash and Investments (continued)**

**Restricted Investments**

The Board of Directors has established an emergency reserve savings account pursuant to Article X, Section 20, of the Colorado Constitution, otherwise known as TABOR. The District's emergency reserve, reported as restricted net position and restricted fund balance, is \$174,188 as of December 31, 2022.

**4. Capital Assets**

The following table presents capital asset activity of the District for the year ended December 31, 2022:

<b>Governmental activities:</b>	<b>Balance at December 31, 2021</b>	<b>Additions</b>	<b>Disposals/ Retirements</b>	<b>Balance at December 31, 2022</b>
Capital assets, not being depreciated:				
Land	\$ 807,361	\$ -	\$ -	\$ 807,361
Construction in progress	264,565	14,890	(265,242)	14,213
Total Capital assets, not being depreciated	1,071,926	-	-	821,574
Capital assets, being depreciated:				
Buildings and Improvements	2,618,026	116,923	265,242	3,000,191
Trucks and vehicles	3,691,900	114,226	(262,755)	3,543,371
Fire apparatus and equipment	578,897	49,679	-	628,576
Medical rescue equipment	176,279	6,010	-	182,289
Communication equipment	723,822	-	-	723,822
Office and administration	59,560	-	-	59,560
Right-to-use copier lease	-	13,311	-	13,311
Total capital assets being depreciated/amortized	7,848,484	300,149	2,487	8,151,120
Accumulated depreciation/amortization	(5,126,104)	(358,119)	261,295	(5,222,928)
Total Capital Assets, Depreciated/Amortized, Net	2,722,380	(57,970)	263,782	2,928,192
Total Capital Assets, Net	\$ 3,794,306	\$ (57,970)	\$ 263,782	\$ 3,749,766

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2022**

**4. Capital Assets (continued)**

Depreciation was charged to the functions/programs of the primary government as follows:

Depreciation and amortization expense was charged to functions/programs of the primary government as follows:

**Governmental activities:**

Administration	\$	867
Firefighting		196,265
Emergency medical services		13,246
Communications		42,893
Station and grounds		104,848
<b>Total depreciation and amortization expense</b>	<b>\$</b>	<b>358,119</b>

**5. Long-Term Liabilities**

**Changes in Long-Term Liabilities**

The following is an analysis of the changes in long-term obligations:

	<b>Balance at</b>			<b>Balance at</b>	<b>Amounts</b>
	<b>December 31,</b>	<b>Additions</b>	<b>Reductions</b>	<b>December 31,</b>	<b>Due</b>
	<b>2021</b>			<b>2022</b>	<b>Within</b>
	<u>2021</u>	<u>Additions</u>	<u>Reductions</u>	<u>2022</u>	<u>One Year</u>
Lease purchase liability	\$ -	\$ 1,502,715	\$ (191,533)	\$ 1,311,182	\$ 166,766
Right-to-use lease liability	-	13,311	(2,762)	10,549	2,870
Compensated absences	242,828	23,968	-	266,796	-
Total Long-Term Debt	<u>\$ 242,828</u>	<u>\$ 1,539,994</u>	<u>\$ (194,295)</u>	<u>\$ 1,588,527</u>	<u>\$ 169,636</u>

Compensated absences are liquidated through the General Fund.

**Leases**

***Lease purchase liability***

Effective June 21, 2022, the District entered into a lease purchase obligation with Zions Bancorporation, N.A. in the amount of \$1,502,715 to finance the purchase of vehicles. The lease requires annual payments of principal and interest according to a payment schedule reflecting interest at 3.85%. The assets were not delivered as of year end and the entire balance is reflected as restricted cash, which is being held in escrow by the lessor.

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2022**

**5. Long-Term Liabilities (continued)**

Annual debt service requirements for the outstanding lease obligation as of December 31, 2022 are as follows:

<b>Year Ending December 31,</b>	
2023	\$ 217,246
2024	217,246
2025	217,246
2026	217,246
2027	217,246
Thereafter	<u>434,493</u>
Total minimum lease payments	1,520,723
Less amount representing interest	<u>(209,541)</u>
Present value of future minimum lease payments	<u><u>\$ 1,311,182</u></u>

***Right-to-use lease liability***

The District has entered into a lease agreement allowing the right-to-use property over the term of the lease. The District is required to make monthly payments at its incremental borrowing rate or the interest rate stated or implied within the lease.

The lease rate, term and ending lease liability are as follows:

	<u>Interest rate</u>	<u>Liability at Commencement</u>	<u>Lease Term in Years</u>	<u>Ending Balance</u>
Leased copier	3.85%	13,311	4.5	10,549

The future principal and interest payments as of December 31, 2022 are as follows:

<b>Year Ending December 31,</b>	
2023	\$ 3,216
2024	3,216
2025	3,216
2026	<u>1,607</u>
Total minimum lease payments	11,255
Less amount representing interest	<u>(706)</u>
Present value of future minimum lease payments	<u><u>\$ 10,549</u></u>

The value of the right-to-use asset as December 31, 2022 was \$10,327 which includes accumulated amortization of \$2,984.

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2022**

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**5. Long-Term Liabilities (continued)**

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**Line Of Credit**

The District has a line of credit with a bank that matures on November 1, 2023. The line allows borrowing in the amount of \$500,000 and bears interest at the greater of 4.500% or the New York Prime Rate as published in the *Wall Street Journal* plus 1.00% (7.50% as of December 31, 2022). The District did not draw on the line of credit during 2022, and there is no outstanding balance at December 31, 2022.

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**6. Risk Management**

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The District is exposed to various risks of loss related to various torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The District carries commercial insurance for all risks of loss, including workers' compensation and employee health and accident insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. There have been no significant reductions in insurance coverage.

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**7. Defined Benefit Pension Plans**

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The District currently maintains two separate defined benefit pension plans. The plans cover paid participating firefighters hired prior to associating with Fire and Police Pension Association of Colorado including new hires, paid administrative personnel and all volunteer firefighters. The FPPA is responsible for the physical safekeeping and investing of such contributions as well as for making the appropriate and legally authorized payments of pension benefits and other expenses of the plan. The following tables present combining information relating to the District's Defined Benefit Pension Plans as of the year ended December 31, 2022:

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2022**

**7. Defined Benefit Pension Plans (continued)**

	Volunteer Firefighters' Pension Plan	Statewide Defined Benefit Plan	Combined
<u>Deferred outflows of resources at December 31, 2022</u>			
Differences between expected and actual experience	\$ -	\$ 510,321	\$ 510,321
Changes of assumptions or other inputs	-	254,146	254,146
Net difference between projected and actual earning on pension plan investments	7,747	-	7,747
District contributions subsequent to the measurement date	12,264	270,071	282,335
Total deferred outflows of resources relating to pensions at December 31, 2022	<u>\$ 20,011</u>	<u>\$ 1,034,538</u>	<u>\$ 1,054,549</u>
	Volunteer Firefighters' Pension Plan	Statewide Defined Benefit Plan	Combined
<u>Deferred inflows of resources at December 31, 2022</u>			
Differences between expected and actual experience	\$ -	\$ 41,565	\$ 41,565
Changes of assumptions or other inputs	-	-	-
Net difference between projected and actual earning on pension plan investments	62,390	1,192,710	1,255,100
Changes in proportion and differences between contributions recognized and proportionate share of contributions	-	174,758	174,758
Total deferred inflows of resources relating to pensions at December 31, 2022	<u>\$ 62,390</u>	<u>\$ 1,409,033</u>	<u>\$ 1,471,423</u>
Net pension liability (asset) as of December 31, 2022	\$ (11,551)	\$ (1,782,142)	\$ (1,793,693)
Total pension (income) for the year ended December 31, 2022	\$ (36,603)	\$ (220,105)	\$ (256,708)

**Volunteer Firefighters' Plan**

*Plan Description.* The District has established the Volunteer Firefighters' Pension Plan (the "Plan"), an agent multiple-employer defined benefit pension plan administered by the Fire and Police Pension Association of Colorado ("FPPA") under their Public Employee Retirement System (PERS). PERS represents the assets of numerous separate plans that have been pooled for investment purposes.

Under the FPPA affiliation agreement, the District is responsible for the collection and transmission of all contributions to the Volunteer Plan. FPPA is responsible for the physical safekeeping and investing of such contributions, as well as for making the appropriate and legally authorized payments of pension benefits and other expenses of the Volunteer Plan.

All District volunteer firefighters participate in this agent-multiple employer noncontributing local defined benefit pension plan administered by FPPA. The Berthoud Fire Protection District

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2022**

**7. Defined Benefit Pension Plans (continued)**

Pension Board of Trustees (the Trustees), which includes District Board members and two District volunteer firefighters, has authority to amend benefit payments.

As of December 31, 2022, the Plan has 18 retirees and beneficiaries, 3 inactive, nonretired members, and no active members, for a total of 21 members. FPPA issues an annual, publicly available financial report that includes the assets of the Volunteer Plan. The report may be obtained on FPPA’s website at [www.fppaco.org](http://www.fppaco.org).

*Benefits Provided.* The Volunteer Plan provides retirement, disability and death benefits. Volunteer firefighters with at least 10 years of service and who are at least 50 years of age are eligible to receive retirement benefits. Benefit terms are established and may be amended by the Trustees. Benefits provided under the Volunteer Plan are as follows:

Age and service retirement after age 50 with 20 years of credited service (monthly)	\$ 400
Vested retirement benefit (monthly):	
With 10 to 20 years of service, amount per year of service per minimum vesting years	\$ 20
Minimum vesting years	10
Disability retirement benefit (monthly):	
Temporary	\$ 200
Permanent	\$ 200
Surviving spouse death benefit (monthly):	
Following death before retirement eligible, death in the line of duty	\$ 200
Following death after normal retirement	\$ 200
Following death after vested retirement with 10 to 20 years of service, amount per year of service per minimum vesting years	\$ 10
Funeral benefit lump sum, one time only	\$ 200

*Funding Policy.* The District makes contributions in accordance with Colorado Revised Statutes (C.R.S.), based upon Trustees-established benefits and funding requirements based on actuarial study. The State of Colorado contributes a matching share up to a maximum of 90% of the District’s contribution. For the year ended December 31, 2022, the District contributed \$12,264 to the Plan.

*Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.* At December 31, 2022, the District reported a net pension asset of \$11,551 for this Plan. The net pension liability was measured as of December 31, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2021. The measurement date is within one year of the plan sponsor’s fiscal year end of December 31, 2022.

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2022**

**7. Defined Benefit Pension Plans (continued)**

For the year ended December 31, 2022, the District recognized a pension benefit of \$24,239.

At December 31, 2022, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred outflows of resources	Deferred inflows of resources
Net difference between projected and actual earning on pension plan investments	\$ 7,747	\$ 62,390
District contributions subsequent to the measurement date	12,264	-
Total	\$ 20,011	\$ 62,390

The \$12,364 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2022. Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31,	Amortization
2023	\$ (12,749)
2024	(20,495)
2025	(13,488)
2026	(7,911)
	\$ (54,643)

***Actuarial assumptions***

The total pension liability and actuarially determined contributions as of the measurement date was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	<b>Actuarially Determined Contributions</b>
Actuarial Valuation Date	January 1, 2019*
Actuarial Method	Entry Age Normal
Amortization Method	Level Dollar, Open
Amortization Period	20 years
Investment Rate of Return	7.00%
Asset Valuation Method	5-Year smoothed fair value

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2022**

**7. Defined Benefit Pension Plans (continued)**

Retirement Age	50% per year of eligibility until 100% at age 65
Includes Inflation at	2.50%
Mortality	<p><b>Pre-retirement:</b> 2006 central rates from the RP-2014 Employee Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years, 50% multiplier for off-duty mortality.</p> <p><b>Post-retirement:</b> 2006 central rates from the RP-2014 Annuitant Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years.</p>
	<p><b>Disabled:</b> 2006 central rates from the RP-2014 Disabled Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years.</p>

\* Actuarial determined contribution rates are calculated as of January 1 of odd numbered years. The contributions rates have a one-year lag, so the actuarial valuation as of January 1, 2019, determines the contribution amounts for 2020 and 2021.

*Discount Rate.* Projected benefit payments are required to be discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long -term expected rate of return on pension plan investments (to the extent that the plan’s fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan’s projected fiduciary net position is not sufficient to pay benefits).

For the purpose of this valuation, the long-term expected rate of return on pension plan investments is 7.00%; the municipal bond rate is 1.84% (based on the weekly rate closest to but not later than the measurement date of the “state & local bonds” rate from Federal Reserve statistical release (H.15)). Based on the assumption that the pension plan’s fiduciary net position is projected to be available to make all projected future benefit payments of current active and inactive employees, the resulting Single Discount Rate is 7.00%.

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2022**

**7. Defined Benefit Pension Plans (continued)**

*Long-term Expected Return on Plan Assets.* The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic nominal rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2021 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	2.0%	2.32%
Fixed Income - Rates	10.0%	4.00%
Fixed Income - Credit	5.0%	5.25%
Absolute Return	10.0%	5.60%
Long Short	8.0%	6.87%
Global Equity	39.0%	8.23%
Private Markets	26.0%	10.63%
Total	100.0%	

*Sensitivity.* The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.00 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate this is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	<b>Projected Net Pension Liability</b>
1% Decrease to 6.00%	\$ 39,918
Single Discount Rate	(11,551)
1% Increase to 8.00%	(55,283)

**Statewide Defined Benefit Plan**

*Plan Description.* Eligible employees of the District are provided with pensions through SWDBP, a cost-sharing multiple-employer defined benefit pension plan administered by FPPA. FPPA issues a publicly available comprehensive annual financial report that can be obtained on FPPA's website at <http://www.fppaco.org>.

*Benefits Provided.* SWDBP provides retirement and disability, annual increases and death benefits to members or their beneficiaries. A member is eligible for normal retirement pension once the member has completed 25 years of credited service and has attained the age of 55.

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2022**

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**7. Defined Benefit Pension Plans (continued)**

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Effective January 1, 2021, a member may also qualify for a normal retirement pension if the member's combined years of service and age equals at least 80, with a minimum age of 50 (rule of 80)

The annual normal retirement benefit is 2.0 percent of the average of the member's highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter. The benefit earned prior to January 1, 2007 for members of affiliated Social Security employers will be reduced by the amount of Social Security income payable to the member annually. Effective January 1, 2007, members currently covered under Social Security will receive half the benefit when compared to the SWDB. Benefits paid to retired members are evaluated and may be re-determined every October 1. The amount of any increase is based on the Board's discretion and can range from zero percent to the higher of 3.0 percent or the Consumer Price Index for Urban Wage Earners and Clerical Workers.

A member is eligible for an early retirement after completion of 30 years of service or attainment of age 50 with at least five years of credited service. The early retirement benefit equals the normal retirement benefit reduced on an actuarially equivalent basis. Upon termination, an employee may elect to have member contributions, along with 5 percent as interest, returned as a lump sum distribution. Alternatively, a member with at least five years of accredited service may leave contributions with the Plan and remain eligible for a retirement pension at age 55 equal to 2 percent of the member's average highest three years' pensionable earnings for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter.

*Contributions.* The plan sets contribution rates at a level that enables all benefits to be fully funded at the retirement date of all members. Through December 31, 2021, contribution rates for the SWDB plan are set by state statute. Employer contribution rates can only be amended by state statute. Member contribution rates can be amended by state statute or election of the membership. Effective January 1, 2021, contribution rates for employers and members may be increased equally by the FPPA Board of Directors upon approval through an election by both the employers and members.

In 2021, members of the SWDB plan and their employers are contributing at the rate of 11.0 percent and 8.0 percent, respectively, of pensionable earnings for a total contribution rate of 19.0 percent. In 2014, the members elected to increase the member contribution rate to the SWDB plan beginning in 2015. Member contribution rates will increase 0.5 percent annually through 2022 to a total of 12 percent of pensionable earnings. Employer contributions are 8.0 percent and 8.50 percent in 2020 and 2021, respectively. Employer contributions will increase 0.5 percent annually beginning in 2021 through 2030 to a total of 13.0 percent of pensionable earnings.

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2022**

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**7. Defined Benefit Pension Plans (continued)**

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Contributions from members and employers of departments reentering the system are established by resolution and approved by the FPPA Board of Directors. The reentry group has a combined contribution rate of 23.0 percent and 23.5 percent of pensionable earnings in 2020 and 2021, respectively. It is a local decision as to whether the member or employer pays the additional 4 percent contribution. The member and employer contribution rates will increase through 2030 as described above for the non-reentering departments. Effective January 1, 2021, reentry departments may submit a resolution to the FPPA Board of Directors to reduce the additional 4 percent contribution, to reflect the actual cost of reentry by department, to the plan for reentry contributions. Each reentry department is responsible to remit contributions to the plan in accordance with their most recent FPPA Board of Directors approved resolution.

Contributions to the Plan from the District were \$270,071 for the year ended December 31, 2022.

*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.* At December 31, 2022, the District reported a net pension asset of \$1,782,142 for its proportionate share of the net pension asset. The net pension asset was measured as of December 31, 2021, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of January 1, 2022. The District's proportion of the net pension asset was based on District contributions to SWDBP for the calendar year 2021, relative to the total contributions of participating employer.

At December 31, 2021, the District's proportion was 0.32885 percent, which was an increase of 0.02422 from its proportion measured as of December 31, 2020.

For the year ended December 31, 2022, the District recognized a pension benefit of \$220,105. At December 31, 2022, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2022**

**7. Defined Benefit Pension Plans (continued)**

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	510,321	\$ 41,565
Changes of assumptions or other inputs	254,146	
Net difference between projected and actual earnings on pension plan investments	-	1,192,710
Changes in proportion and differences between contributions recognized and proportionate share of contributions	-	174,758
District contributions subsequent to the measurement date	270,071	-
	\$ 1,034,539	\$ 1,409,033

The \$270,071 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense (income) as follows:

Year ended December 31,	Amortization
2023	\$ (186,056)
2024	(309,941)
2025	(184,002)
2026	(69,287)
2027	81,760
Thereafter	22,961
	\$ (644,565)

*Actuarial assumptions.* The total pension liability and actuarially determined contributions as of the measurement date were determined using the following actuarial assumptions, applied to all periods included in the measurement for the fiscal year ending December 31, 2022. The valuations used the following actuarial assumptions and other inputs:

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2022**

**7. Defined Benefit Pension Plans (continued)**

	<b>Total Pension Liability</b>	<b>Actuarial Determined Contributions</b>
Actuarial Valuation Date	January 1, 2022	January 1, 2021
Actuarial Method	Entry Age Normal	Entry Age Normal
Amortization Method	N/A	Level % of Payroll, Open
Amortization Period	N/A	30 years
Long-Term Investment Rate of Return	7.0%	7.0%
Projected Salary Increases	4.25%-11.25%	4.25%-11.25%
Cost of Living Adjustments	0%	0%
Includes Inflation at	2.5%	2.5%

*Sensitivity.* The following presents the District's proportionate share of the net pension (asset) liability calculated using the discount rate of 7.00 percent, as well as what the District's proportionate share of the net pension (asset) liability would be if it were calculated using a discount rate this is 1-percentage-point lower or 1-percentage-point higher than the current rate.

	<b>Projected Net Pension (Asset) Liability</b>
1% Decrease to 6% Single Discount Rate	\$ (245,768)
1% Increase to 8%	(1,782,142)
	(3,054,943)

The long-term expected rate of return on pension plan investments was determined using a building-block method, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class as of December 31, 2021, are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long-Term Expected Rate of Return</b>
Global Equity	39.0%	8.23%
Equity Long/Short	8.0%	6.78%
Private Markets	26.0%	10.63%
Fixed Income - Rates	10.0%	4.01%
Fixed Income - Credit	5.0%	5.25%
Absolute Return	10.0%	5.60%
Cash	2.0%	2.32%
Total	100.0%	

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2022**

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**7. Defined Benefit Pension Plans (continued)**

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*Discount Rate.* The discount rate used to measure the total pension liability was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the Board's funding policy, which establishes the contractually required rates under Colorado statutes. Based on those assumptions, the SWDB fiduciary net position was projected to be available to make all the projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Projected benefit payments are required to be discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary net position is not sufficient to pay benefits).

For the purpose of this valuation, the expected rate of return on pension plan investments is 7.00%; the municipal bond rate is 1.84% (based on the weekly rate closest to but not later than the measurement date of the "state & local bonds" rate from Federal Reserve statistical release (H.15)); and the resulting Single Discount Rate is 7.00%.

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**8. Deferred Compensation Plans**

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The District participates in a deferred compensation plan (the 457 Plan) as defined under the Internal Revenue Code Section 457, which allows employees to make an elective deferral of a portion of their earned compensation to the 457 Plan. The 457 Plan is a multi-employer plan administered by FPPA. Amendments to the 457 Plan may be made by the 457 Plan trustee. The District does not match employee contributions to the 457 Plan. For the year ended December 31, 2022, participating employees contributed \$165,395.

The District also provides a 457 deferred compensation plan managed by a third-party administrator for the purpose of providing retirement income and other deferred compensation benefits to eligible employees and beneficiaries. Eligible employees include administrative employees who work more than 20 hours per week with 12 consecutive months of service and who are not eligible for coverage in SWDBP offered by FPPA. The District will contribute an amount equal to the lesser of the amount agreed to by the participant and District or a percentage of participant compensation based on years of service. Employees who are participating members contributed \$132,659 pre-tax and \$32,736 after tax for the year-ended December 31, 2022.

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2022**

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**9. Statewide Death and Disability Program**

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The District contributes to the Statewide Death and Disability Plan (SWD&DP), a cost-sharing multiple-employer defined benefit death and disability plan administered by FPPA. All full-time firefighters are members of the plan. Contributions to the plan are used solely for the payment of death and disability benefits. Benefits are established by state statute and generally allow for benefits upon the death or disability of a plan member prior to retirement. FPPA issues a publicly available annual financial report that includes financial statements and required supplementary information for SWD&DP. That report may be obtained at [www.fppaco.org](http://www.fppaco.org).

The plan provides pre-retirement death benefits, as follows:

- Off-duty: 40% of the base salary paid to the member prior to death, with an additional 10% of base salary if a surviving spouse has two or more dependent children
- On-duty: 70% of the base salary paid to the member prior to death

Disability benefits, as follows:

- Total disability: 70% of the base salary preceding disability
- Permanent occupational disability: 50% of the base salary preceding disability
- Temporary occupational disability: 40% of the base salary preceding disability for up to five years

Benefit adjustments are granted periodically at the discretion of the FPPA Board of Directors. Total disability retirees receive an automatic increase of 3%. For other annuitants, the increase may reflect the Consumer Price Index for Urban Wage Earners and Clerical Workers, but in no case may be higher than 3%.

Once a member is eligible to retire, contributions to the plan and plan benefit obligations cease.

*Contributions*

The contribution requirements are established by state statutes. However, in accordance with C.R.S. 31-31-811(4), the FPPA Board of Directors, based on an annual actuarial valuation, may adjust the contribution rate every two years, but in no event may the adjustment for any two-year period exceed one-tenth of one percent of the member's salary.

Any decision regarding whether the employer or member contributes to the plan, or whether the contribution is paid jointly by the employer and the member, is determined by the District.

No contributions are required for members hired prior to January 1, 1997. For members hired on or after January 1, 1997, the District contributed 3.0% of base salaries on behalf of the members during the year ended December 31, 2022. Contributions to the plan for the year ended December 31, 2022 were \$90,937, equal to the required contributions.

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2022**

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**9. Statewide Death and Disability Program (continued)**

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*Pension Liabilities, Pension Expense And Deferred Outflows Of Resources And Deferred Inflows Of Resources Related To Pensions*

The District has no requirement to contribute to the plan and does not receive contributions from a nonemployer entity. Therefore, the District does not report a net other post-employment benefits (OPEB) liability, or deferred outflows of resources and deferred inflows of resources related to OPEB.

*OPEB Plan Fiduciary Net Position*

Detailed information about the plan's fiduciary net position is available in FPPA's separately issued financial report, which may be obtained at [www.fppaco.org](http://www.fppaco.org).

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**10. TABOR Compliance**

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In November 1992, Colorado voters passed TABOR, which limits the revenue-raising and spending abilities of state and local governments. The limits on property taxes, revenue and fiscal year spending include allowable annual increases tied to inflation and local growth construction valuation. Fiscal year spending, as defined by the amendment, excludes spending from certain revenue and financing sources such as federal funds, gifts, property sales, fund transfers, damage awards, and fund reserves.

TABOR requires voter approval for any increase in mill levy or tax rates, new taxes or creation of multi-year debt. Revenue earned in excess of the spending limit must be refunded or approved to be retained by the District under specified voting requirements by the entire electorate. The amendment also requires that reserves of 1% of 1993 fiscal year spending, excluding bonded debt service, be established for declared emergencies, with 2% of fiscal year spending required in 1994 and 3% thereafter.

In 1996, the voters of the District approved the "de-Bruce" ballot issue to authorize the District to collect, retain and spend all revenue generated by its existing mill levy and future mill levies, which cannot be increased without voter approval, and from all other sources of revenue in excess of the limitations provided in TABOR for the purpose of providing increased fire protection by the purchase of additional equipment, staffing and other general expenditures. The District's management believes that it legally removed itself from TABOR's requirements. However, TABOR is complex and subject to future judicial interpretation, including the ability of government entities to obtain voter approval to "de-Bruce," including, but not limited to, the form and content of such ballot issues.

# **Berthoud Fire Protection District**

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## **Required Supplementary Information**

**Berthoud Fire Protection District**  
**Schedule of Revenues, Expenditures**  
**and Changes in Fund Balance—Actual and Budget**  
**Governmental Fund Type—General Fund**  
**December 31, 2022**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Favorable (Unfavorable)</u>
<b>Revenues</b>				
Property taxes	\$ 4,957,919	\$ 4,965,367	\$ 4,971,988	\$ 6,621
Specific ownership taxes	297,475	370,555	366,366	(4,189)
Charges for services	4,000	7,507	7,607	100
Interest	20,000	111,503	97,347	(14,156)
Intergovernmental	111,441	384,466	222,314	(162,152)
Other Income	31,001	33,297	33,435	138
Total Revenues	<u>5,421,836</u>	<u>5,872,695</u>	<u>5,699,057</u>	<u>(173,638)</u>
<b>Expenditures:</b>				
Personnel	4,418,981	4,648,678	4,618,097	30,581
Building & Land	136,635	137,396	126,211	11,185
Vehicles & Equipment	227,901	317,397	315,725	1,672
Communications & IT	111,536	104,096	103,864	232
Travel & Training	94,060	113,066	120,787	(7,721)
Managerial	425,721	487,059	521,581	(34,522)
Total Expenditures	<u>5,414,834</u>	<u>5,807,692</u>	<u>5,806,265</u>	<u>1,427</u>
<b>Excess Revenue Over (Under)</b>				
<b>Expenditures</b>	<u>7,002</u>	<u>65,003</u>	<u>(107,208)</u>	<u>(172,211)</u>
<b>Other financing sources and (uses)</b>				
Transfer out	-	-	-	-
Debt proceeds	-	-	-	-
Total other financing sources and (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net Change in fund balance</b>	<u>7,002</u>	<u>65,003</u>	<u>(107,208)</u>	<u>(172,211)</u>
<b>Fund Balance—Beginning of year</b>	<u>4,182,555</u>	<u>4,182,555</u>	<u>4,472,376</u>	<u>-</u>
<b>Fund Balance—End of Year</b>	<u>\$ 4,189,557</u>	<u>\$ 4,247,558</u>	<u>\$ 4,365,168</u>	<u>\$ (172,211)</u>

The accompanying notes are an integral part of these financial statements.

**Berthoud Fire Protection District**  
**Required Supplementary Information**  
**Volunteer Pension Fund**  
**Schedule of Changes in Net Pension Liability and Related Ratios**  
**Last 8 Measurement Periods**

Measurement period ended December 31,	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
<b>Total pension liability</b>								
Service cost	\$ -	\$ -	\$ -	\$ 317	\$ 317	\$ 336	\$ 336	\$ 391
Interest on the total pension liability	39,963	42,754	43,797	46,635	47,795	49,388	50,712	50,401
Benefit Changes	-	-	-	-	-	-	-	-
Difference between expected and actual experience	-	(17,629)	-	(3,768)	-	(28,086)	-	24,322
Changes of assumptions	-	-	-	22,760	-	22,704	-	-
Benefit Payments	(73,906)	(56,380)	(60,960)	(62,760)	(64,360)	(66,760)	(70,560)	(71,324)
<b>Net change in total pension liability</b>	<u>(33,943)</u>	<u>(31,255)</u>	<u>(17,163)</u>	<u>3,184</u>	<u>(16,248)</u>	<u>(22,418)</u>	<u>(19,512)</u>	<u>3,790</u>
<b>Total pension liability - Beginning</b>	607,223	638,478	655,641	652,457	668,705	691,123	710,635	706,845
<b>Total pension liability - Ending (a)</b>	573,280	607,223	638,478	655,641	652,457	668,705	691,123	710,635
<b>Plan fiduciary net position</b>								
Contributions - employer	16,880	16,880	11,746	11,746	13,114	13,114	15,427	15,427
<b>Contributions - member</b>	-	-	-	-	-	-	-	-
Net investment income	76,458	63,230	68,700	662	72,374	26,741	9,954	36,816
Benefit payments	(73,906)	(56,380)	(60,960)	(62,760)	(64,360)	(66,760)	(70,560)	(71,324)
Administrative expense	(5,854)	(4,708)	(7,065)	(5,163)	(6,449)	(994)	(1,051)	(1,044)
State of Colorado supplemental discretionary payment	25,763	-	10,571	11,803	11,803	13,884	13,884	18,240
<b>Net change in plan fiduciary net position</b>	<u>39,341</u>	<u>19,022</u>	<u>22,992</u>	<u>(43,712)</u>	<u>26,482</u>	<u>(14,015)</u>	<u>(32,346)</u>	<u>(1,885)</u>
<b>Plan fiduciary net position - beginning</b>	545,490	526,468	503,476	547,188	520,706	534,721	567,067	568,952
<b>Plan fiduciary net position - end (b)</b>	584,831	545,490	526,468	503,476	547,188	520,706	534,721	567,067
<b>District's net pension liability - ending (a)-(b)</b>	(11,551)	61,733	112,010	152,165	105,269	147,999	156,402	143,568
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	102.01%	89.83%	82.46%	76.79%	83.87%	77.87%	77.37%	79.80%

Note: This schedule is intended to show information for ten years. Additional years will be displayed as they become available.

**Berthoud Fire Protection District**  
**Required Supplementary Information**  
**Schedules of Employer Contributions**  
**As of Measurement Period Ended**

**Volunteer Plan**

<u>Period Ended</u>	<u>Actuarially Required Contributions</u>	<u>Actual Employer Contributions</u>	<u>Contribution Excess/(Deficiency)</u>	<u>Actual Covered Payroll</u>	<u>Contributions as a Percentage of Covered Payroll</u>
		***			
12/31/2022	\$ 12,364	\$ 12,364	-	N/A**	N/A**
12/31/2021	16,880	16,880	-	N/A**	N/A**
12/31/2020	16,880	22,317	5,437	N/A**	N/A**
12/31/2019	11,746	23,549	11,803	N/A**	N/A**
12/31/2018	11,746	24,917	13,171	N/A**	N/A**
12/31/2017	13,114	24,917	11,803	N/A**	N/A**
12/31/2016	13,114	26,998	13,884	N/A**	N/A**
12/31/2015	15,427	29,311	13,884	N/A**	N/A**
12/31/2014	15,427	33,667	18,240	N/A**	N/A**

**Note:** This schedule is intended to show information for ten years. Additional years will be displayed as they become available. Actuarially determined contributions rates are calculated as of January 1 of odd years. The contribution rates have a one-year lag, so the actuarial valuation as of January 1, 2019, determines the contribution amounts for 2020 and 2021.

\*\* Ratio not applicable (N/A) since payroll is zero due to the plan covering volunteers.

\*\*\* Includes both employer contribution and State of Colorado Supplemental Discretionary Payment

The accompanying notes are an integral part of these financial statements.

**Berthoud Fire Protection District**  
**Required Supplementary Information**  
**FPPA - Statewide Defined Benefit Plan**  
**Schedules of Proportionate Share of the Net Pension and Related Ratios**

**Statewide Defined Benefit Plan**

<u>Period Ended*</u>	<u>Proportion of the Net Pension Liability/(Asset)</u>	<u>Proportionate Share of the Net Pension Liability (Asset)</u>	<u>Actual Covered Payroll</u>	<u>Net Pension Liability (Asset) as a Percentage of Covered Payroll</u>	<u>Fiduciary Net Position as a Percentage of Total Pension Liability/(Asset)</u>
12/31/2021	0.32885%	\$ (1,782,142)	\$ 2,712,208	-65.71%	106.70%
12/31/2020	0.30463%	(661,342)	2,470,236	-26.77%	101.90%
12/31/2019	0.27890%	(151,735)	1,992,293	-7.62%	95.20%
12/31/2018	0.24485%	309,551	1,698,539	18.22%	106.30%
12/31/2017	0.24910%	(358,370)	1,476,167	-24.28%	98.21%
12/31/2016	0.25536%	(92,270)	1,329,015	-6.94%	100.10%
12/31/2015	0.23452%	4,134	1,137,638	0.36%	140.60%
12/31/2014	0.22247%	(251,075)	1,115,371	-22.51%	139.00%

\* The amounts presented for each period ended were determined as of the measurement period - 12/31 of the prior year

Note: This schedule is intended to show information for ten years. Additional years will be displayed as they become available.

**Berthoud Fire Protection District**  
**Required Supplementary Information**  
**Schedules of Employer Contributions**

**Statewide Defined Benefit Plan**

<b>Period Ended</b>	<b>Actuarially Required Contributions</b>	<b>Actual Employer Contributions</b>	<b>Contribution Excess/(Deficiency)</b>	<b>Actual Covered Payroll</b>	<b>Contributions as a Percentage of Covered Payroll</b>
12/31/2022	\$ 270,071	\$ 270,071	-	\$ 3,009,265	9.0%
12/31/2021	230,469	230,469	-	2,712,208	8.5%
12/31/2020	197,619	197,619	-	2,470,236	8.0%
12/31/2019	159,383	159,383	-	1,992,293	8.0%
12/31/2018	132,047	132,047	-	1,698,539	7.8%
12/31/2017	115,987	115,987	-	1,476,167	7.9%
12/31/2016	104,550	104,550	-	1,329,015	7.9%
12/31/2015	91,011	91,011	-	1,137,638	8.0%

Note: This schedule is intended to show information for ten years. Additional years will be displayed as they become available.

The accompanying notes are an integral part of these financial statements.

# **Berthoud Fire Protection District**

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## **Supplementary Information**

**Berthoud Fire Protection District**  
**Statement of Revenues, Expenditures**  
**and Changes in Fund Balance—Actual and Budget**  
**Capital Projects Fund**  
**December 31, 2022**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Favorable (Unfavorable)</u>
<b>Revenues</b>				
Property taxes	\$ 491,867	\$ 951,344	\$ 500,546	\$ (450,798)
Interest	-	-	16,956	
Other	-	-	6,200	16,956
Total Revenues	<u>491,867</u>	<u>951,344</u>	<u>523,702</u>	<u>(427,642)</u>
<b>Expenditures:</b>				
Current:				
Administration	-	-	9,214	(9,214)
Capital outlay	317,625	851,344	398,324	453,020
Contingency	-	100,000	-	100,000
Debt service:				
Principal	-	-	191,533	(191,533)
Interest	-	-	-	-
Total Expenditures	<u>317,625</u>	<u>951,344</u>	<u>599,071</u>	<u>352,273</u>
<b>Excess Revenue Over (Under)</b>				
<b>Expenditures</b>	<u>174,242</u>	<u>-</u>	<u>(75,369)</u>	<u>75,369</u>
<b>Other financing sources and (uses)</b>				
Transfers in (out)	-	-	-	-
Proceeds from loans	-	-	1,502,715	1,502,715
Proceeds from sale of capital assets	-	-	115,320	115,320
Total other financing sources and (uses)	<u>-</u>	<u>-</u>	<u>1,618,035</u>	<u>1,618,035</u>
<b>Net Change in fund balance</b>	174,242	-	1,542,666	1,693,404
<b>Fund Balance—Beginning of year</b>	<u>966,585</u>	<u>966,585</u>	<u>647,198</u>	<u>319,387</u>
<b>Fund Balance—End of Year</b>	<u>\$ 1,140,827</u>	<u>\$ 966,585</u>	<u>\$ 2,189,864</u>	<u>\$ 1,223,279</u>

The accompanying notes are an integral part of these financial statements.

**Berthoud Fire Protection District**  
**Statement of Revenues, Expenditures**  
**and Changes in Fund Balance—Actual and Budget**  
**Impact Fee Fund**  
**December 31, 2022**

	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Variance Favorable (Unfavorable)</b>
<b>Revenues</b>			
Impact fee revenue	\$ 294,032	\$ 267,408	\$ (26,624)
Earnings on deposits	<u>          -</u>	<u>      24,807</u>	<u>      24,807</u>
Total Revenues	<u>      294,032</u>	<u>      292,215</u>	<u>      (1,817)</u>
<b>Expenditures:</b>			
Current:			
Administration	<u>          -</u>	<u>          -</u>	<u>          -</u>
Total Expenditures	<u>          -</u>	<u>          -</u>	<u>          -</u>
<b>Excess Revenue Over (Under)</b>			
<b>Expenditures</b>	<u>      294,032</u>	<u>      292,215</u>	<u>      (1,817)</u>
 <b>Other financing sources and (uses)</b>			
Transfers in (out)	<u>          -</u>	<u>          -</u>	<u>          -</u>
Total other financing sources and (uses)	<u>          -</u>	<u>          -</u>	<u>          -</u>
<b>Net Change in fund balance</b>	294,032	292,215	(1,817)
<b>Fund Balance—Beginning of year</b>	<u>      876,237</u>	<u>      1,243,350</u>	<u>      367,113</u>
<b>Fund Balance—End of Year</b>	<u><u>\$ 1,170,269</u></u>	<u><u>\$ 1,535,565</u></u>	<u><u>\$ 365,296</u></u>

The accompanying notes are an integral part of these financial statements.